

CITY OF KINGSTON, NY
COMMUNITY DEVELOPMENT BLOCK GRANT
ANNUAL ACTION PLAN
July 1, 2026 through June 30, 2027



Steven T. Noble, Mayor

Prepared by:
Office of Community Development
Amanda L. Bruck, Director

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Kingston is a federal entitlement community under the U.S. Department of Housing and Urban Development's Community Development Block Grant (CDBG) Program. As a HUD entitlement community, the City is required to prepare an Annual Action Plan (AAP) to implement any federal programs that fund housing, community development and economic development within the community. The lead entity responsible for the preparation of the AAP is the City of Kingston, Office of Community Development (OCD). The FY2026 AAP for the City of Kingston is the third AAP submitted under the city's 5-Year Consolidated Plan (Con Plan) for fiscal years 2024-2028.

In following the 2024-2028 CP, The City of Kingston will continue its goals to:

- Improve parks and recreational facilities and infrastructure
- Improve the quality of life and living environments for people with low- to moderate incomes through programming, community reinvestment and improvements to public facilities and infrastructure.
- Provide decent housing by preserving the affordable housing stock, increasing the availability of affordable housing, reducing barriers, and transitioning homeless persons and families into housing.
- Generate economic opportunities by supporting sustainable development activities that promote long-term community viability and the empowerment of people with low to moderate incomes to achieve self-sufficiency.
- Reduce slum/blight conditions.

The overall priority for the investment of federal funds is to increase self-sufficiency and economic opportunity for lower income residents and individuals so that they can achieve a reasonable standard of living.

The City of Kingston, via the CPD Letter of award dated April 6, 2026 will be receiving the following federal estimated resources in FY 2026; estimated projections for five years follow in parentheses:

- CDBG \$747,340 (\$3,250,000) \$712,928 was 2025

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The Strategic Plan provides a framework to address the needs of the City for the next five years using CDBG funds. The three overarching objectives guiding the proposed activities are:

- Providing Decent Affordable Housing
- Creating Economic Opportunities
- Provide Programming and Services to Populations in Need

Outcomes show how programs and activities benefit a community or the people served. The three outcomes that will illustrate the benefits of each activity funded by the CDBG programs are:

- Improve Availability/ Accessibility
- Improve Affordability
- Improve Quality

All activities funded will support at least one objective and one outcome. The City's framework for realizing the objectives and outcomes include the following goals:

- Provide Decent, Affordable Housing
- Provide a Suitable Living Environment
- Increase Job Opportunities
- End Chronic Homelessness

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The following evaluation of past performance is from the Program Year 2024 (July 1, 2024 – June 30, 2025) Consolidated Annual Performance and Evaluation Report (CAPER). The accomplishments that follow are those achieved through the expenditure of CDBG funds.

During PY 2024 the City undertook the following activities:

CDBG: A total of \$571,040 in EN CDBG funds were expended on the following priority needs in 2024:

- Residential Homeowner Rehabilitation Assistance to qualified LMI City of Kingston residents
- Youth & Community Services
- Improvements to Public Facilities.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

This AP for FY 2026 is the product of public outreach, community meetings, public hearings, and consultations with housing, community and economic development providers administering housing and delivering services in the City of Kingston.

Planning for the FY2026 AP included two public hearings, several public meetings, and two public comment periods.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Public comments during the AP process were primarily focused on supporting specific projects and programs. Applicants had one-on-one sessions with the advisory committee to give an overview of their proposed activity and this was followed by a Q & A session.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments and feedback were accepted for the AP. There were no negative, non-supportive or inappropriate comments given.

7. Summary

This plan outlines the goals of the City of Kingston for its CDBG funds. Following extensive outreach and public input, the AP outlines programs and activities that will address the identified needs. Despite the number of needs identified by stakeholders and the public, the City's CDBG programs are limited in funding. This document outlines the City's plans to maximize the investment of federal resources.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	KINGSTON	
CDBG Administrator	KINGSTON	Office of Community Development
HOPWA Administrator		
HOME Administrator		
HOPWA-C Administrator		

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

Amanda L. Bruck

Director, Office of Community Development

City of Kingston

420 Broadway Kingston, NY 12401

(845) 334-3930

abruck@kingston-ny.gov

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The City of Kingston’s Office of Community Development (OCD) developed an outreach effort to maximize input from a large cross-section of stakeholders. These outreach efforts have been taken into consideration during the creation of this FY2026 AP in order to effectively allocate resources to address identified community needs.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

OCD actively consulted with a variety of non-profits, social service providers, community residents, and governmental agencies to determine the needs of the City of Kingston and better allocate entitlement resources. Stakeholder meetings were held during the AP process with affordable housing and service providers, homeless service agencies, economic development and planning officials, local businesses, and elected officials. In addition, public hearings were held on October 7, 2025 and April 20, 2026, at City Hall, 420 Broadway, Kingston, NY. These public hearings were advertised in the Daily Freeman in accordance with the City's approved Citizen Participation Plan as well as the City’s website.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Cares of NY, Inc., is a non-profit that coordinates amongst 11 Continuum of Care (CoC) across the state of NY. Their planning department helps each CoC develop strategic plans, consolidates each CoC’s Point-In-Time (PIT) and Housing Inventory Count (HIC) data, and sets up workshops to aid practitioners understand issues which intersect with homelessness. Cares of NY Inc. works with Ulster County CoC (UCCoC) to collect data and develop strategies to address homelessness in Ulster County. Additionally, the UCCoC oversees the response to homelessness in 20 towns and 3 villages. The UCCoC is comprised of 2 consolidated jurisdictions, Ulster County and Kingston MSA. The City of Kingston participates in the UCCoC. The City relies on data captured and provided by the UCCoC to evaluate the number of City residents experiencing or at risk of homelessness. Representatives of the UCCoC participated in the City's stakeholder workshops.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Nonprofits, such as RUPCO, Family of Woodstock, and Catholic Charities provide services to homeless persons in the City of Kingston. They also provide data to UCCoC to complete the PIT and HIC counts. This data tracks trends of homeless populations and subpopulations in the City. Additionally, service providers use this data to determine which homeless populations are in most need of programs and resources. The City *does not* receive ESG funds from HUD.

The Ulster County CoC participates in the CARES of NY, Inc. Collaborative Homeless Management Information System (CCHMIS). With input from all participating CoCs, CCHMIS has established administrative policies and procedures and systems performance measures that each CoC uses to track progress and performance of the homeless system, including CoC-funded programs.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	City of Kingston Office of Community Development
	Agency/Group/Organization Type	Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Education Services-Employment Service-Fair Housing Other government - Local Grantee Department
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Office of Community Development serves as a primary contact for questions and concerns relating to the 2024-2028 Consolidated Plan and all Annual Action Plans.
2	Agency/Group/Organization	City of Kingston Office of Housing Initiatives
	Agency/Group/Organization Type	Housing Service-Fair Housing Other government - Local
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Office of Housing Initiatives was consulted via an interview with the Director. The goal of the interview was to obtain information on the Fair Housing issues within the City and any education, outreach and enforcement activities the City undertakes.
3	Agency/Group/Organization	City of Kingston Planning Department
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Planning Department was consulted via an interview with the Planning Director. The goal of the interview was to obtain information on the affordable housing and public infrastructure needs of the residents served by the City.
4	Agency/Group/Organization	Kingston Housing Authority
	Agency/Group/Organization Type	PHA Agency - Management of Public Land or Water Resources
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The agency was consulted via an interview. The goal of the interview was to obtain information on the public housing needs of the residents served by the agency.

5	Agency/Group/Organization	Family of Woodstock, Inc.
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The agency was consulted via stakeholder engagement meeting. The goal of the interview was to obtain information on the needs of individuals and households experiencing or at risk of homelessness in the City.

6	Agency/Group/Organization	RUPCO, Inc.
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The agency was consulted via stakeholder engagement meeting. The goal of the meeting was to obtain information on the housing, homeless, non-homeless and economic development needs of the residents served by the agency.

7	Agency/Group/Organization	Ulster County Community Action
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Health Agency Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The agency was consulted via stakeholder engagement meeting. The goal of the meeting was to obtain information on the housing, homeless, non-homeless, and economic development needs of the residents served by the agency.

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	RUPCO	Goals and Strategies identified in the Comprehensive Plan are consistent with the Strategic Plan
Kingston Comprehensive Plan - Kingston 2025	City of Kingston Planning Department	Goals and Strategies identified in the Comprehensive Plan are consistent with the Strategic Plan
City of Kingston Strategic & Economic Development	HV Pattern for Progress	Goals and Strategies identified in the Economic Development Plan are consistent with the Strategic Plan
Multi-Jurisdictional Hazard Mitigation Plan Ulster	Ulster County Department of Emergency Communications/ Division of Emergency Management	Multi-Jurisdictional Hazard Mitigation Plan informed the Natural Disaster Risk section of the Housing Market Analysis.
Parks & Recreation Master Plan	City of Kingston Parks and Recreation	Parks & Recreation Master Plan informed the Priority Needs section of Strategic Plan

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Public comment was actively solicited at all public meetings, advertised in the local daily newspaper and through requests on the City's website and Facebook page for submissions to the OCD. These program goals were arrived at through numerous public outreach efforts, including paid and earned media, website and Facebook communication, door-to-door and internet surveys, focus groups and public meetings that were held during the AP process. Traditional and grassroots outreach strategies were employed to foster a comprehensive citizen participation process generating greater awareness of the process and programs funded by CDBG dollars.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
-------------------	-------------------------	---------------------------	---------------------------------------	-------------------------------------	---	----------------------------

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Non-targeted/broad community	<p>A public notice is published stating all information regarding HUD CDBG funding, public hearings, meeting schedules, plan availability for public review and public comment periods. The public hearings were held on October 7, 2025 and April 20, 2026. Informational Sessions, one-on-one sessions, and advisory committee meetings were held every two weeks from October 7, 2025 through February 3, 2026. The AP was put on display for a 30-day public</p>	<p>There were no comments received.</p>	<p>As stated above, there were no comments received.</p>	<p>www.kingston-ny.gov</p>

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	City's Website	Non-targeted/broad community	<p>A public notice is published stating all information regarding HUD CDBG funding, public hearings, meeting schedules, plan availability for public review and public comment periods. The public hearings were held on October 7, 2025 and April 20, 2026. Informational Sessions, one-on-one sessions, and advisory committee meetings were held every two weeks from October 7, 2025 through February 3, 2026. The AP was put on display for a 30-day public comment period</p>	<p>There were no comments received.</p>	<p>As stated above, there were no comments received.</p>	<p>www.kingston-ny.gov</p>

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Meeting	Non-targeted/broad community	Public meetings / CDBG Advisory Committee meetings were held bi-weekly from October 7, 2025 through February 3, 2026.	There were no comments received.	As stated above, there were no comments received.	www.kingston-ny.gov

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Public Hearing	Non-targeted/broad community	Public Hearings are held in person at City Hall. Said hearings are held as required by HUD regardless of whether anyone is in attendance. In this instance only a handful of citizens participated. Public hearings were held on October 7, 2025 and April 20, 2026. each followed respectively by 30-day public comment period.	There were no comments received.	As stated above, there were no comments received.	www.kingston-ny.gov

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Social Media	Non-targeted/broad community	<p>A public notice is published stating all information regarding HUD CDBG funding, public hearings, meeting schedules, plan availability for public review and public comment periods. The public hearings were held on October 7, 2025 and April 20, 2026. Informational Sessions, one-on-one sessions, and advisory committee meetings were held every two weeks from October 7, 2025 through February 3, 2026. The AP was put on display for a 30-day public comment period</p>	<p>There were no comments received.</p>	<p>As stated above, there were no comments received.</p>	<p>https://www.facebook.com/KingstonNYgov/</p>

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City will use CDBG funds to address priority housing, community development, public service, and infrastructure needs identified in the Consolidated Plan. Activities are intended to benefit low- and moderate-income residents and improve overall community conditions through coordinated investment and partnerships.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	747,340.00	0.00	0.00	747,340.00	1,074,804.00	Funds for housing, infrastructure and community development programming and needs.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City receives and utilizes a variety of resources including general and capital funds to meet its housing and community development needs either directly or indirectly. In some instances, federal CDBG funds are used to leverage private resources, state funding and other resources for specific projects and help the City provide much needed services and program assistance to some of its lowest income residents. Further, the nonprofit organizations receiving CDBG funding have additional financial capacity through foundations and fundraising campaigns. Federal funds provide these organizations with the opportunity to either begin or significantly expand their services to benefit more low- and moderate-income persons.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Certain properties within the Midtown area are partially owned by the City. These properties have been or are in the process of being assessed for the purposes of redevelopment. The City of Kingston received a Brownfield Opportunity Area grant from the New York Department of State which is being used to fund redevelopment of mixed-use housing and business areas in the Midtown area. Additionally, within the Midtown area, there are vacant areas between Greenkill Avenue and Pine Grove, south of Broadway, which can potentially be used to provide open spaces and recreational opportunities to residents. Areas between Cornell and Grand, north of Broadway, contain more than 50 acres of low-density industrial and transportation-commercial uses. These areas can be redeveloped to provide transportation and business development opportunities for the residents of the Midtown area.

Discussion

CDBG funding will support programs and projects that improve housing conditions, public facilities, infrastructure, and community services for low- and moderate-income residents. The City will work with community partners and service organizations to ensure funds are used effectively and in accordance with HUD priorities and local needs.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve Public Services	2024	2028	Homeless Non-Homeless Special Needs Transportation	Citywide	Provide Public Services Provide Homeless Housing and Services	CDBG: \$112,101.00	Public service activities other than Low/Moderate Income Housing Benefit: 3575 Persons Assisted
2	Improve Public Facilities and Infrastructure	2024	2028	Non-Housing Community Development Transportation	Citywide	Improve Public Facilities and Infrastructure	CDBG: \$485,771.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 8674 Persons Assisted
3	Planning/ Administration	2024	2028	Administration	Citywide	Planning/ Administration	CDBG: \$149,468.00	Other: 1 Other

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Improve Public Services
	Goal Description	Ensure quality public services that support low-income individuals, including support for facilities that provide services for adults. Services include, but are not limited to, healthcare, childcare, education, civic education, youth and community services, and access to broadband, improve access to public transportation, administrative and financial support for food banks, address changes in climate, and wildlife and plant life protection. Additionally, support for the City of Kingston's emergency shelters will be provided. Activities include transitional housing, healthcare, affordable food services, tenant-rights counselling, and coordination among different service providers to assist the City's homeless population.
2	Goal Name	Improve Public Facilities and Infrastructure
	Goal Description	Support public infrastructure and facility improvements, including water, sewer, streets, stormwater drainage, sidewalk and curb cut improvements for ADA accessibility, parks improvements, adding trees and other greenspace along sidewalks, and use of sustainable materials in public works projects.
3	Goal Name	Planning/ Administration
	Goal Description	Funds to administer and implement the CDBG and other programs in accordance with federal regulations.

Projects

AP-35 Projects – 91.220(d)

Introduction

The City expects to fund the following activities in FY2026 using the CDP formula grant allocation in the amount of \$747,340.00.

Projects

#	Project Name
1	Boys & Girls Club - Youth Program (2026)
2	Clinton Ave. United Methodist Church - Neighborhood Youth Program (2026)
3	Regional Food Bank of Northeastern, NY - Food Bank Farm Stand (2026)
4	Sunrays, Inc. - Youth Equine Program (2026)
5	OCD- Program Planning/Administration (2026)
6	City of Kingston - Public Infrastructure Academy Green Phase II (2026)

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The allocation priorities follow the five-year CP and address the needs of the underserved. Each activity chosen is a new activity to the CDBG program, allowing for new public service programs from various not-for profits serving the LMI population.

AP-38 Project Summary
Project Summary Information

1	Project Name	Boys & Girls Club - Youth Program (2026)
	Target Area	MIDTOWN
	Goals Supported	Improve Public Services
	Needs Addressed	Provide Public Services
	Funding	CDBG: \$21,528.00
	Description	The program is focused on helping youth identify and attain the education that will help them achieve their schooling and career goals after leaving high school.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated 75 LMI youth will benefit from this activity.
	Location Description	139 Greenkill Ave., Kingston, NY 12401
	Planned Activities	This activity is to help provide youth through a progressive journey to obtain the tools needed to become successful in both their academic paths and career paths. Matrix Code 05D
2	Project Name	Clinton Ave. United Methodist Church - Neighborhood Youth Program (2026)
	Target Area	MIDTOWN
	Goals Supported	Improve Public Services
	Needs Addressed	Provide Public Services
	Funding	CDBG: \$26,909.00
	Description	This is an expansion of a unique multi-faceted program designed to support neighborhood elementary school-aged children (4-12) during school holidays.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated up to 30+ LMI youth will benefit from this activity during days the program is being offered.
	Location Description	122 Clinton Ave., Kingston, NY 12401

	Planned Activities	The program will operate on school holidays from 8:00am – 5:30pm, providing parents with a full day of quality childcare and educational activities. Each day will feature a rotation of workshops, activities and community-building events. Matrix Code 05D.
3	Project Name	Regional Food Bank of Northeastern, NY - Food Bank Farm Stand (2026)
	Target Area	Citywide
	Goals Supported	Improve Public Services
	Needs Addressed	Provide Public Services
	Funding	CDBG: \$46,664.00
	Description	To increase number of LMI people and families served by the Regional Food Bank Farm Stand
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated 3,450 LMI residents will benefit from this activity.
	Location Description	70 Lindsley Ave., Kingston, NY 12401
	Planned Activities	This activity operates in collaboration with the Ulster County Community Action program to increase the nutritious food packages to at least 3,450 insecure residents of the City. Matrix Code 05W
4	Project Name	Sunrays, Inc. - Youth Equine Program (2026)
	Target Area	Citywide
	Goals Supported	Improve Public Services
	Needs Addressed	Provide Public Services
	Funding	CDBG: \$17,000.00
	Description	Incorporating the horses into new and existing programs has positively impacted kids in areas such as confidence, responsibility, and respect.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated 20 LMI youth will benefit from this activity.
	Location Description	6 Spruce St., Kingston, NY 12401

	Planned Activities	Offering an Equine Summer Camp followed by an after-school program in the fall. Matrix Code 05D
5	Project Name	OCD- Program Planning/Administration (2026)
	Target Area	Citywide
	Goals Supported	Planning/ Administration
	Needs Addressed	Planning/ Administration
	Funding	CDBG: \$149,468.00
	Description	Administration of CDBG funds in accordance with federal regulations
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	420 Broadway, Kingston, NY 12401
	Planned Activities	Administration of CDBG funds in accordance with federal regulations. Matrix Code 21A
6	Project Name	City of Kingston - Public Infrastructure Academy Green Phase II (2026)
	Target Area	Citywide
	Goals Supported	Improve Public Facilities and Infrastructure
	Needs Addressed	Improve Public Facilities and Infrastructure
	Funding	CDBG: \$485,771.00
	Description	A continuation of replacing existing sidewalks surrounding the park that are in varying states of disrepair. To help increase pedestrian safety and access to local businesses, government offices, medical offices, daycare facilities, senior and low-income residences in addition to many more services.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated 8,674 mostly LMI individuals will benefit from this activity
	Location Description	

Planned Activities	Phase 2 will include upgrades on the remaining Albany Avenue side of the triangular 1.5 acre green-space park. Matrix Code 03L
---------------------------	--

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Kingston plans to use its CDBG funds and other resources to develop and rehabilitate various areas throughout the City. The City of Kingston has identified the “Midtown” area as a geographic priority. Based on research collected from past planning efforts, it was reported that the Midtown area contains the poorest neighborhoods in the City. Block groups within this area had the highest poverty and unemployment rates in the City. Recently, the City was awarded a Brownfield Opportunity Area (BOA) grant by the State of New York to redevelop vacant properties within the Midtown Neighborhood of Kingston. The City will also support affordable housing development in the Downtown/Waterfront area as this area has relatively high concentration of low- and moderate- income residents.

Geographic Distribution

Target Area	Percentage of Funds
Downtown/Waterfront	0
MIDTOWN	1
Citywide	99

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

CDBG funds are intended to provide low and moderate-income households with viable communities, including decent housing, a suitable living environment, and expanded economic opportunities. Eligible activities to be funded with CDBG funds include public improvements, housing rehabilitation and preservation, affordable housing development activities, public services, economic development, planning, and administration.

The system for establishing the priorities for the selection of these projects is predicated upon the following criteria:

- Meeting the statutory requirements of the CDBG program.
- Meeting the needs of very-low, low-, and moderate-income residents.
- Focusing on low- and moderate-income persons, areas, or neighborhoods.
- Coordinating and leveraging of resources.
- Responding to expressed needs.
- Achieving sustainability and/or long-term impact.
- Having the ability to measure or demonstrate progress and success.

Most of the proposed projects are located in areas of the City with concentrations of low- and extremely low-income households. In past planning documents and during current stakeholder sessions, the Midtown and Downtown/Waterfront areas were identified by the City as areas in need of services.

Discussion

The State of New York has identified Disadvantaged Communities (DAC) within the City of Kingston. DACs are census tracts that have been determined to have relatively higher health vulnerabilities and contain households with annual income at or below 60% of State Median Income. The following census tracts within in the City have been identified as DACs:

- 36111951700
- 36111951800
- 36111952000
- 36111952100
- 36111952400

Stakeholders reported that DACs identified by the State of New York do not correspond exactly to low-income areas within the City of Kingston. Due to issues with the 2020 Census, certain low-income block groups within the Midtown area were merged with higher income block groups. As a result, certain areas which would be considered as economically disadvantaged have not been properly identified. The City continues to work with State officials to obtain resources and funding to aid low-income residents

within the City's Midtown area.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	0
Special-Needs	0
Total	0

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	0

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

Due to the absence of a rehabilitation specialist and the absence of any agencies putting forth an application for housing rehabilitation there have not been any allocations set forth for FY2026.

AP-60 Public Housing – 91.220(h)

Introduction

The Kingston Housing Authority (KHA) is organized independently of the City government. KHA was created by an Act of the New York State Legislature as an authority of the State of New York that was created to own and operate public housing for the benefit of the residents of the City of Kingston. Its Board is comprised of five members appointed by the Mayor of the City of Kingston. The day-to-day operations are supervised by an Executive Director selected by the Board. The KHA's annual operating budget is approximately \$2 million.

Actions planned during the next year to address the needs to public housing

KHA has engaged in multiple phases of renovations to its properties. KHA is working on 68 new ADA-adaptable 1-bedroom units (30% and 80% AMI) for seniors as part of the Penn Court Expansion Project in the City of Kingston.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

KHA is governed by a Finance Committee which reports to a board of commissioners. The board consists of seven members, five of which are appointed by the Mayor of Kingston, and the other two are required to be current tenants. KHA conducts regular tenant meetings to ask for feedback on services provided and to inform tenants about changes in administration and maintenance issues.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

No, the PHA is not troubled.

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City of Kingston continues its participation in the UCCoC and supports access to homelessness prevention and other services provided by Family of Woodstock/Kingston Cares at the Everette Hodge Community Center. The primary mechanism for assisting homeless and individuals with special needs is through the provision of public service funds aimed at prevention.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Reducing and ending homelessness remains a significant challenge, particularly given current economic conditions, including rising housing costs and limited housing availability.

The City of Kingston is part of the Ulster County Continuum of Care (UCCoC) system which addresses the needs of the City's homeless and "at risk" populations. Although a variety of housing resources and programs are offered to meet the needs of various homeless sub-populations, continued integration of resources and programming and the development of additional housing accommodations are needed.

The UCCoC has identified several areas of need regarding homelessness. Shelters and other organizations that provide services to various homeless populations require more resources to provide for homeless families. Examples of services needed for this population include better childcare and access to affordable food sources. Additionally, there is a need to develop more workforce development programs for individuals who have experienced homelessness. Transportation is also an area of need because individuals experiencing homelessness living within the city often must choose between work and housing as job opportunities exist away from affordable housing and supportive services.

Each year, the UCCoC conducts a Point-in-Time count of the persons residing in emergency shelters, transitional housing facilities and places not meant for human habitation. This information is used to understand the emergency needs of homeless persons so that they can be addressed adequately and efficiently. The City will use the information generated by the PIT and other studies conducted by the UCCoC to inform its budget and planning process.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Kingston partners with nonprofit and regional bodies to address the emergency and transitional housing needs of individuals experiencing homelessness. The UCCoC leads the effort in implementing the Coordinated Entry System (CE) to provide a single point of access to determine the

housing and social service needs of homeless persons.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City's homeless services providers continue to move toward rapid rehousing and developing more affordable housing opportunities as an effective means of shortening a household's time experiencing homelessness and/or in an emergency shelter. A critical component is the wraparound services households need to be stable in housing.

Increasing the inventory of permanent housing with supportive services is a priority for the City. In addition to permanent affordable housing, the City's strategy for ending chronic homelessness addresses each of the issues that most often cause this problem:

- The high prevalence of substance abuse and mental illness among chronically homeless individuals
- Inadequate education and/or job skills among many homeless persons
- The shortage of affordable rental housing in the City of Kingston

The City will continue to use CDBG funds for support services for the homeless through various programs. These services will range from direct counseling at homeless facilities to employment and educational counseling. The Ulster County Department of Social Services will provide a variety of support services to homeless families and individuals who receive housing assistance. Non-profit organizations such as the Family of Woodstock, RUPCO, and Catholic Charities serving the homeless individuals and families in the City.

The primary needs identified have been the need to address the root causes of homelessness such as lack of employment skills, substance abuse, mental illness and domestic violence. By dealing with these issues, the number of people returning to homeless facilities can be reduced thereby increasing the capacity of existing facilities to accommodate additional homeless families and individuals.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City of Kingston does not directly administer housing rehabilitation or homelessness prevention programs. However, the City supports other existing agencies that provide such resources like RUPCO, Family of Woodstock, and Catholic Charities. Further, the City’s Department of Housing Initiatives manages housing-related grants and local incentives for housing, works directly with housing providers to support the construction of new market-rate and affordable housing, develops policies to protect existing residents, and addresses the connection between housing and sustainability, health, and mobility, aiding in the creation of new affordable units, Accessory Dwelling Units, and supportive housing that may aid in preventing instances of homelessness and homeownership. The City is a certified “Pro-Housing Community by New York State. The Kingston City Land Bank City of Kingston’s Landbank is a New York State Authority enabled by Chapter 257 of the Laws of 2011, Article 16 of the New York State Not-for-Profit Corporation Law – the “Land Bank Act”. Their mission of the Kingston City Land Bank is to foster an equitable community where vacant or distressed properties are transformed into community assets that improve the quality of life for Kingston residents, stabilize and enhance neighborhoods, and create new pathways for social and economic development.

Discussion

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City of Kingston completed the 2024-2028 Analysis of Impediments to Fair Housing Choice (AI), which documents the various impediments to fair housing choice. The preparation of this Analysis of Impediments to Fair Housing Choice (AI) serves as a component of the City of Kingston's efforts to satisfy the requirements of the Housing and Community Development Act of 1974, as amended, which requires that any community receiving Community Development Block Grant (CDBG) funds affirmatively further fair housing. While fair housing and affordable housing are different from each other, there is an inextricable link between the two as the majority of affordable housing is located in neighborhoods with lower access to opportunities such as education, public transportation, job centers, etc.

According to the City of Kingston's 2024-2028 Analysis of Impediments (AI), the following impediments were identified:

1. A general lack of affordable housing has a greater negative impact on lower income families with children, minorities, people with disabilities and potentially other members of the protected classes.
2. Overall low incomes and high poverty rates across various racial/ethnic groups and household types in the City, thus limiting their housing choice.
3. The age and size of housing units in the City. Over half of the units in the City were built prior to 1939 and are deteriorating and unsafe. Due to age many of the units cannot accommodate larger families, thus limiting their fair housing choice.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City of Kingston has removed several barriers to affordable housing. In previous years, the City has amended its zoning code to provide for two Family of Woodstock homeless shelters, added inclusionary zoning code provisions that call for a twenty percent affordable and workforce housing set-aside on certain developments. The City has successfully lobbied for the amendment of the Ulster County Safety Net funding provision. The Safety Net Assistance Program is a State-mandated program that provides assistance to single adults, childless couples and other individuals and families who do not qualify for Family Assistance or other Federally-funded Temporary Assistance programs. New York State law requires that Safety Net Assistance be funded through a State share and a local share. Traditionally, the State and local share have been fifty percent each. Since 1946, New York State required towns and cities to fund the local share of the Safety Net Assistance Program unless the county legislature adopted a resolution directing that all or part of the cost be charged to the county. Until recently, Ulster County

was the only county in the state that had not taken over the Safety Net Program. Beginning January 1, 2011, the State of New York increased the local share of the program to seventy-one percent. This increase caused significant fiscal stress on the towns and the City of Kingston in Ulster County and fostered an environment that was not favorable toward low-income and affordable housing development because local taxpayers have feared an increase in local property taxes.

The City continues to support the development of affordable housing as is evident in the support of the Kingston City Land Bank and RUPCO's ongoing planned developments within the City of Kingston.

Discussion:

The City takes seriously its commitment to providing affordable housing opportunities and fostering an environment of fair housing. Many proactive steps have been taken to reduce the barriers to the development of affordable housing. The City's local laws including Nuisance Abatement, Block-by-Block, required recreation fees on housing developments that include four or more units and high taxes have been cited as potential barriers to affordable housing, but the City must balance the need for affordable housing with protecting the health and safety of its residents and preserving their quality of life.

AP-85 Other Actions – 91.220(k)

Introduction:

The City of Kingston plays a supporting role in the delivery of service and housing programs for the homeless and special needs populations as much of this work is coordinated through county agencies and not-for-profits. Key priorities of the City are to foster a sustainable living environment, increase economic opportunities and continue stakeholder collaboration to produce and maintain decent and affordable housing.

Actions planned to address obstacles to meeting underserved needs

The City of Kingston will continue to support its goals of maintaining and expanding affordable housing opportunities for residents. The Kingston 2025 comprehensive planning process and other recent plans provide a compelling roadmap for development and growth that is comprehensively detailed and that facilitates the process of seeking new resources and partners.

Actions planned to foster and maintain affordable housing

The City of Kingston will continue to support its goals of maintaining and expanding affordable housing opportunities for residents. The City will continue to work to support homebuyer programs and rental assistance provided by non-profit organizations.

Actions planned to reduce lead-based paint hazards

There is a continued need to provide education and outreach to prevent incidence of lead-poisoning. In cases where lead-poisoning has occurred there is a need to test for and abate lead hazards to create lead safe housing units. Additionally, due to the City of Kingston's old housing stock, the City continues to seek additional funding to assist in removing lead-based paint from these homes.

Actions planned to reduce the number of poverty-level families

The City of Kingston will continue to administer CDBG funds to projects which address areas which have been determined to be a geographic priority, such as the Midtown Area and the Downtown/Waterfront Area. These areas have high concentrations of poverty and require further investment. For this reason, the City will continue to provide funds and services to the Midtown and Downtown/Riverfront areas.

Actions planned to develop institutional structure

The City of Kingston relies on a network of public sector, private sector, and non-profit organizations to deliver needed housing and community development services to City residents, particularly the homeless and special needs populations. The Office of Community Development (OCD) administers

CDBG funds to this network and provides guidance on the appropriate uses of CDBG funds. The City continues to strengthen its working relationships with local and regional social service agencies. Public and non-profit agencies that are critical to the institutional structure must work cooperatively, and OCD staff have the ability and expertise to deliver services efficiently and effectively, often with years of expertise in their respective fields.

Actions planned to enhance coordination between public and private housing and social service agencies

The Office of Community Development (OCD) will continue to work with the Kingston Housing Authority (KHA) and private housing developers to provide housing opportunities for low- and moderate-income residents in the City. Additionally, the City will work with UCCoC to identify homeless populations and subpopulations that are in need of housing and social services. The OCD will administer CDBG funds to address the shortage of affordable housing and the need for more comprehensive and adaptable social service programs within the City.

Discussion:

The programs and project identified in the City of Kingston's FY2026 AP comprehensively address three priorities of the program: developing a viable urban community by providing decent housing, fostering a suitable living environment and expanding economic opportunities principally for low and moderate income persons.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City of Kingston does not anticipate receiving program income, Section 108 proceeds, surplus urban renewal funds, float-funded income, or returned grant funds during the upcoming program year. CDBG funds identified in this Annual Action Plan will be used to support eligible activities that primarily benefit low- and moderate-income persons and address identified community needs.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

Based on current projections, no additional program income sources are expected during the program year. The City of Kingston will continue to monitor all CDBG-funded activities to ensure compliance with HUD regulations and timely expenditure of funds. Activities funded through this plan are designed to address priority community development needs and maintain compliance with applicable benefit requirements.

